

**Working together
for a safer Scotland**



**SCOTTISH
FIRE AND RESCUE SERVICE**

Working together for a safer Scotland

LOCAL FIRE AND RESCUE PLAN

2026 - 2029

EAST LoTHIAN

Safety. Teamwork. Respect. Innovation.

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Foreword

To follow in final draft.

Introduction

This Local Fire and Rescue Plan sets out the Scottish Fire and Rescue Service commitment to protecting the people, places and communities of East Lothian over the period 2026 to 2029. It describes how SFRS will work with partners to reduce risk, prevent harm, strengthen community resilience and maintain an effective emergency response across a diverse and growing local authority area.

East Lothian is experiencing significant population growth, housing development and demographic change. These changes create opportunities for regeneration and community wellbeing, but also increase demand on public services and shape the way fire and rescue risk is understood and managed locally. Coastal communities, rural settlements, major transport routes, industrial and commercial premises, seasonal tourism and climate-related hazards all influence the local operational environment.

As Local Senior Officer for Midlothian, East Lothian and the Scottish Borders, I recognise the importance of ensuring that SFRS activity is visible, targeted and connected to local need. This Plan reflects our ownership of local risk and our ambition to deliver meaningful, measurable improvements in safety, wellbeing and resilience through prevention, protection, preparedness and response.

The Plan aligns with the SFRS Strategy 2025 to 2028 and supports the ambitions of the East Lothian Local Outcome Improvement Plan. It recognises that reducing harm requires strong partnership working with East Lothian Council, the East Lothian Community Planning Partnership, East Lothian Health and Social Care Partnership, Police Scotland, third-sector organisations, housing providers, businesses and communities themselves.

Through this Plan, SFRS will continue to use local performance data, operational intelligence, partnership information and community engagement to direct activity towards those most at risk. Our aspiration is for East Lothian to be a place where people are safer in their homes, on roads, around water, in workplaces and within communities, supported by a modern, prevention-led and operationally resilient fire and rescue service.

Andrew Galloway
Local Senior Officer, Midlothian, East Lothian and Scottish Borders

National Context and Challenges

Scottish Ministers set out their specific expectations for the Scottish Fire and Rescue Service in the Fire and Rescue Framework for Scotland 2022. This Framework provides SFRS with strategic priorities and objectives, together with guidance on how the delivery of our functions should contribute to the Scottish Government's Purpose.

The Framework defines the SFRS purpose as: "To work in partnership with communities and with others in the public, private and third sectors on prevention, protection and response to improve the safety and wellbeing of people throughout Scotland."

The SFRS Strategy 2025 to 2028 has been designed to have regard to these national expectations. Set against a complex and evolving backdrop, the Strategy supports delivery of our Purpose, Mission and Vision.

To achieve our ambitions, SFRS has identified five strategic objectives and outcomes. Each objective holds equal value in driving the Strategy forward and will be central to how SFRS plans activity and resources over the next three years.

OBJECTIVE	OUTCOME
Safer Communities through Prevention	Through our work with communities and other organisations, the safety and wellbeing of the people of Scotland improves.
Safe and Effective Response	We are an effective and trusted Fire and Rescue Service where our communities and people are safe.
Investing in our People	Our people feel valued and are supported by a culture that embraces diversity and inclusion, empowerment and accountability.
Improving Performance	Our organisational performance, productivity and resilience continually improves.
Innovation and Investment	We are more innovative and achieve sustained investment in our technology, equipment, estate and fleet, making us more effective and efficient.

This Plan is a statutory Local Fire and Rescue Plan. It sets local direction to meet the strategic objectives and outcomes outlined above and supports delivery of the SFRS Prevention Strategy. It demonstrates how SFRS will contribute to Community Planning Partnerships within East Lothian.

National Challenges

Over the next three years, SFRS will operate within a challenging and rapidly evolving national context. This Local Fire and Rescue Plan is developed against a backdrop of financial pressure, changing community risk and the need for organisational change to ensure services remain effective, sustainable and focused on prevention.

SFRS continues to face real-terms financial constraints despite funding uplifts, with rising costs, inflationary pressures and a substantial backlog in capital investment. Ageing fire stations, fleet and operational systems require modernisation, while the Service must also deliver recurring savings.

Workforce capacity remains a critical national challenge. Recruitment, retention and availability, particularly within the On-Call duty system, are under increasing pressure. Supporting staff wellbeing, skills, training and leadership capacity is essential to maintaining safe and reliable emergency response.

The risk profile across Scotland is changing. While accidental dwelling fires continue to decline, demand is increasing from climate-related incidents such as flooding, wildfires and extreme weather events. Demographic change, health inequalities and housing conditions continue to drive vulnerability and risk within communities.

By focusing on prevention, collaboration and early intervention, this Plan supports public service reform and delivers better outcomes for local communities.

Local Context

East Lothian has an estimated population of approximately 115,000 residents and is recognised as one of the fastest-growing local authority areas in Scotland. Continued housing growth, infrastructure expansion and demographic change are shaping both community risk and the demand placed on public services across the area.

Growth is being driven by significant residential and commercial development across communities including Musselburgh, Wallyford, Blindwells, Tranent, Haddington and Dunbar. While this growth presents opportunities for economic development and regeneration, it also increases demand on emergency response provision, public safety arrangements and community safety activity.

East Lothian contains a diverse mix of urban, coastal and rural communities. This includes major transport corridors such as the A1, coastal and water safety risks, agricultural and rural wildfire risk, flooding and severe weather impacts, industrial and commercial premises, and increased seasonal demand associated with tourism and recreation.

East Lothian demographic change creates additional challenges relating to vulnerability, social isolation, health inequalities, mobility and demand for prevention-focused services. Poverty, poor health outcomes, substance use, mental health challenges and reduced access to services can significantly increase vulnerability and fire risk within the home environment.

SFRS recognises that vulnerability and inequality are often linked to increased fire risk, poorer housing conditions, reduced mobility and financial hardship. Prevention, early intervention and partnership working therefore remain central to how services are delivered across East Lothian.

The Scottish Fire and Rescue Service delivers services across East Lothian through one wholetime fire station based at Musselburgh and five On Call fire stations based at North Berwick, Tranent, Haddington, East Linton and Dunbar, supported by operational resources and specialist capabilities from across the wider East Service Delivery Area.

This Local Fire and Rescue Plan aligns with the East Lothian Local Outcome Improvement Plan themes of Living Well, Keeping Safe and Money Matters, and supports wider partnership objectives relating to reducing inequalities, improving wellbeing, supporting vulnerable individuals and strengthening community resilience.

Performance Scrutiny

Performance within East Lothian will continue to be scrutinised through six-monthly reporting to the East Lothian Police, Fire and Community Safety Board. Reports will include analysis of key performance indicators and trend data to support continuous improvement and effective governance.

The following Key Performance Indicators are scrutinised:

- Reduction of Dwelling Fires
- Reduction of Fire Casualties and Fatalities
- Reduction of Deliberate Fire Setting, not including dwellings
- Reduction of Road Traffic Collisions
- Reduction of All Special Service Casualties
- Reduction of Unwanted Fire Alarm Signals

Local Priorities

The priorities set out below provide the focus for local delivery of fire and rescue activity across East Lothian. They reflect local risk, community need, operational demand and the ambitions of the East Lothian Local Outcome Improvement Plan. Each priority supports prevention, protection, preparedness and response activity and demonstrates how SFRS will work with partners to improve safety, reduce harm and strengthen community resilience.

	Priority 1 Homes and communities	Priority 2 Non-fire emergencies	Priority 3 Deliberate fire setting and ASB	Priority 4 Unwanted Fire Alarm Signals	Priority 5 Preparedness and emerging risks
Outcome 1 Living Well	✓				✓
Outcome 2 Keeping Safe	✓	✓	✓	✓	✓
Outcome 3 Money Matters	✓		✓	✓	

1. Working collaboratively with partners to reduce risk and improve safety within homes and communities

Background:

Accidental dwelling fires continue to present significant risk to vulnerable individuals, particularly older residents, people living alone and those experiencing poor health, poverty, reduced mobility, substance use, mental health challenges or social isolation. The impact of a domestic fire can be life-changing, affecting housing, independence, health and confidence.

East Lothian population growth and demographic change increase the need for targeted prevention activity and effective partnership referrals. SFRS will use Home Fire Safety Visits, safeguarding routes, partner intelligence and local incident data to identify those most at risk and provide practical advice, support and signposting.

This priority is therefore about more than reducing the number of accidental dwelling fires. It is about improving safety, independence and wellbeing for people who may be least able to prevent, respond to or recover from an emergency.

We will achieve it by:

- Delivering targeted prevention activity focused on vulnerable households and communities.
- Strengthening partnership approaches to safeguarding, early intervention and referral pathways.
- Using operational intelligence, incident data and partner information to target activity.
- Maintaining operational readiness for domestic fire risk, including training, competence and response learning.
- Supporting protection activity, operational assurance visits and fire safety engagement where risk is identified.
- Improving awareness of smoke detection, carbon monoxide and emerging risks, including lithium-ion batteries.

Performance Indicators:

Performance improvement for this priority will be monitored through the SFRS Performance Management Framework and local scrutiny arrangements. Relevant PMF measures provide clarity on how progress will be quantified, including:

- Reduction in accidental dwelling fires, including local trend analysis and repeat incident monitoring.
- Reduction in fire casualties and fatalities, with focus on vulnerable people and high-risk households.
- Delivery and targeting of Home Fire Safety Visits, including partner referrals and risk-based prioritisation.
- Safeguarding referrals, PDIR activity and wider prevention outcomes arising from partnership working.
- Operational preparedness and learning from domestic fire incidents, including OI, OAVs and training outcomes.

Local Prevention Activity:

Community Safety Engagement:

SFRS will undertake targeted prevention and community safety engagement activity including:

- Targeted Home Fire Safety Visits informed by local risk profiling and partnership referrals.
- Post Domestic Incident Response engagement following domestic incidents.
- Community awareness campaigns relating to smoke detection, carbon monoxide and lithium-ion battery safety.
- Risk recognition training and referral support for partners and frontline practitioners.

Protection:

SFRS will support this priority through proportionate protection and risk reduction activity including:

- Targeted fire safety audits within higher-risk premises.
- Fire safety advice to housing providers, care providers and responsible persons.
- Promotion of appropriate fire safety standards in domestic and non-domestic environments.
- Enforcement activity where appropriate in accordance with fire safety legislation.

Preparedness:

SFRS will support this priority through operational preparedness and partnership planning including:

- Maintaining operational readiness through training and exercising.
- Developing operational risk information and site-specific planning.
- Improving firefighter awareness of vulnerability, hoarding and emerging risks.
- Monitoring incident trends and operational learning to inform prevention and preparedness.

Expected Outcomes:

This priority supports the East Lothian Local Outcome Improvement Plan themes of Living Well and Keeping Safe and contributes to wider partnership outcomes by:

- Reducing harm and improving outcomes for vulnerable individuals.
- Supporting safer homes and communities.
- Reducing inequalities linked to vulnerability and fire risk.
- Strengthening partnership approaches to early intervention and safeguarding.

Delivering Against Strategic Objective: This priority supports delivery of the following SFRS Strategic Objectives:

- *Safer Communities through Prevention*
- *Safe and Effective Response*
- *Improving Performance*
- *Investing in our People*

2. Supporting community resilience and improving outcomes from non-fire emergencies

Background:

East Lothian continues to experience demand from non-fire emergencies including Road Traffic Collisions, flooding, water rescue incidents and inter-agency assistance. Coastal activity, rural road networks, severe weather and climate-related incidents shape local operational demand and community risk.

These incidents often require effective multi-agency response, public safety messaging, operational planning and specialist preparedness. The impact on communities can be significant, particularly where incidents affect transport routes, coastal areas, rural communities or vulnerable people.

SFRS will work with partners to reduce preventable harm, improve preparedness and support community resilience before, during and after non-fire emergencies.

We will achieve it by:

- Delivering water safety education and targeted seasonal engagement.
- Supporting multi-agency resilience and emergency planning arrangements.
- Maintaining operational preparedness for flooding, water rescue, RTCs and severe weather events.
- Developing tactical plans and operational risk information for high-risk locations.
- Using operational assurance, training and incident learning to improve response capability.
- Supporting community resilience initiatives within coastal and rural communities.

Performance Indicators:

Performance improvement for this priority will be monitored through the SFRS Performance Management Framework and local scrutiny arrangements. Relevant PMF measures provide clarity on how progress will be quantified, including:

- Reduction in Road Traffic Collisions attended by SFRS and analysis of local collision trends.
- Reduction in special service casualties, including RTC, water-related and weather-related incidents where applicable.
- Local monitoring of flood, water rescue, wildfire and severe weather related operational demand.
- Operational preparedness measures, including training, exercising, competence and multi-agency response learning.
- Use of local risk information and operational intelligence to inform prevention, preparedness and partnership planning.

Local Prevention Activity:

Community Safety Engagement:

SFRS will support this priority through prevention and engagement activity including:

- Water safety education and awareness campaigns at coastal, river and inland water locations.
- Flood and severe weather awareness campaigns.

- Road safety partnership activity with local and national partners.
- Community resilience engagement with coastal, rural and isolated communities.

Protection:

SFRS will support this priority through risk reduction and partnership activity including:

- Sharing local risk intelligence with partners to support community resilience.
- Engagement with responsible persons where premises, sites or access arrangements influence operational risk.
- Supporting partnership planning linked to public events, transport corridors and high-risk locations.

Preparedness:

SFRS will support this priority through operational preparedness including:

- Maintaining specialist operational capability and competence.
- Multi-agency exercising and resilience planning.
- Development of tactical plans and operational risk information.
- Monitoring environmental, seasonal and operational risk trends.

Expected Outcomes:

This priority supports the East Lothian Local Outcome Improvement Plan themes of Keeping Safe and Living Well and contributes to wider partnership outcomes by:

- Strengthening community resilience.
- Improving community safety around roads, coastlines and public spaces.
- Supporting communities to prepare for and respond to severe weather and emergencies.
- Improving partnership preparedness and response.

Delivering Against Strategic Objective: This priority supports delivery of the following SFRS Strategic Objectives:

- *Safe and Effective Response*
- *Safer Communities through Prevention*
- *Innovation and Investment*
- *Improving Performance*

3. Working with partners to reduce deliberate fire setting and anti-social behaviour

Background:

Deliberate fire setting and anti-social behaviour continue to impact communities across East Lothian, particularly during seasonal periods and in locations where poverty, youth disengagement, vacant property, environmental issues or repeat nuisance behaviour may be present.

Secondary fires, refuse fires, outdoor fires and fire setting linked to anti-social behaviour can create risk to people, property, firefighters, the environment and community confidence. Although individual incidents can appear low level, repeat incidents can have a significant cumulative impact.

SFRS will work with Police Scotland, East Lothian Council, education services, youth services, community safety partners and local communities to use intelligence, targeted engagement and early intervention to reduce deliberate fire setting and associated harm.

We will achieve it by:

- Delivering targeted youth engagement and fire safety education.
- Supporting multi-agency anti-social behaviour and community safety initiatives.
- Sharing intelligence with community safety partners to identify hotspots and repeat demand.
- Supporting seasonal prevention campaigns including Bonfire Night planning and outdoor fire risk messaging.
- Using operational assurance, incident debriefs and local trend analysis to inform future activity.
- Maintaining operational preparedness for events and locations associated with deliberate fire risk.

Performance Indicators:

Performance improvement for this priority will be monitored through the SFRS Performance Management Framework and local scrutiny arrangements. Relevant PMF measures provide clarity on how progress will be quantified, including:

- Reduction in deliberate fires, including secondary fires and repeat incidents in hotspot locations.
- Reduction of deliberate fire setting, not including dwellings, through PMF reporting and local trend analysis.
- Evidence of targeted youth engagement, early intervention and partnership activity in identified locations.
- Local monitoring of anti-social behaviour related incident demand and seasonal trends.
- Operational preparedness and learning linked to seasonal events and deliberate fire risk.

Local Prevention Activity:

Community Safety Engagement:

SFRS will support this priority through targeted prevention activity including:

- Youth engagement and fire safety education programmes.
- School engagement and diversionary initiatives.
- Partnership anti-social behaviour campaigns and community reassurance activity.

- Seasonal campaigns linked to bonfire safety, outdoor fires and secondary fire prevention.

Protection:

SFRS will support this priority through collaborative risk reduction activity including:

- Sharing local intelligence and incident trends to identify hotspot areas.
- Supporting environmental risk reduction initiatives where appropriate.
- Engagement with responsible persons and local authority services where premises or land use increase risk.
- Supporting enforcement or partnership intervention where appropriate.

Preparedness:

SFRS will support this priority through operational planning including:

- Monitoring local incident trends and hotspot locations.
- Supporting seasonal operational planning arrangements.
- Developing tactical plans for known high-risk events and locations.
- Capturing operational learning and partnership feedback to inform future prevention activity.

Expected Outcomes:

This priority supports the East Lothian Local Outcome Improvement Plan themes of Keeping Safe and Money Matters and contributes to wider partnership outcomes by:

- Supporting safer communities.
- Reducing anti-social behaviour and deliberate fire setting.
- Supporting young people through prevention and early intervention.
- Improving community wellbeing and public reassurance.
- Strengthening partnership approaches to community safety.

Delivering Against Strategic Objective: This priority supports delivery of the following SFRS Strategic Objectives:

- *Safer Communities through Prevention*
- *Improving Performance*
- *Safe and Effective Response*
- *Investing in our People*

4. Reducing unwanted fire alarm signals and supporting safer premises

Background:

Although Unwanted Fire Alarm Signals (UFAS) have reduced following national policy changes, avoidable activations continue to impact operational availability and place unnecessary demand on emergency service resources. Repeat activations can affect businesses, public buildings, care settings and community facilities.

In a mixed urban, rural, commercial and coastal local authority area, unnecessary mobilisations can reduce appliance availability, increase road movements and draw resources away from genuine emergencies. Reducing avoidable demand therefore supports safer communities, responsible business practice and efficient use of public resources.

SFRS will work with responsible persons, duty holders, businesses, care providers, public sector partners and community organisations to improve alarm management, support compliance and reduce recurring avoidable activations.

We will achieve it by:

- Delivering targeted engagement with responsible persons and duty holders.
- Using thematic audits and trend analysis to identify recurring issues and repeat premises.
- Supporting responsible persons to improve fire alarm management arrangements.
- Delivering proportionate enforcement activity where appropriate.
- Monitoring local trends and performance data to direct protection resource.
- Supporting local businesses and public sector organisations to improve fire safety management.

Performance Indicators:

Performance improvement for this priority will be monitored through the SFRS Performance Management Framework and local scrutiny arrangements. Relevant PMF measures provide clarity on how progress will be quantified, including:

- Reduction in Unwanted Fire Alarm Signals attended by SFRS.
- Monitoring of repeat UFAS premises and avoidable activations to support targeted engagement and intervention.
- Use of local UFAS demand trends to inform protection activity, thematic audits and engagement with responsible persons.
- Assessment of the impact of UFAS reduction activity on operational availability and efficient use of resources.
- Evidence of compliance improvement following audits, advice or enforcement activity.

Local Prevention Activity:

Community Safety Engagement:

SFRS will support this priority through engagement and education activity including:

- Fire safety guidance to responsible persons and local businesses.

- Promoting awareness of fire alarm management responsibilities.
- Supporting local organisations through collaborative engagement and advice.
- Sharing good practice and learning from local trends and thematic activity.

Protection:

SFRS will support this priority through proportionate protection and enforcement activity including:

- Targeted fire safety audits within identified premises.
- Thematic audits and local trend analysis to identify recurring issues.
- Supporting compliance with fire safety legislation.
- Proportionate enforcement activity where appropriate.
- Engagement with duty holders to improve fire safety management systems.

Preparedness:

SFRS will support this priority through operational and performance arrangements including:

- Monitoring UFAS performance to identify operational impacts.
- Sharing learning with operational crews and protection teams.
- Using demand trends to support resource planning and local scrutiny reporting.

Expected Outcomes:

This priority supports the East Lothian Local Outcome Improvement Plan themes of Keeping Safe and Living Well and contributes to wider partnership outcomes by:

- Improving community safety.
- Supporting safer public buildings and workplaces.
- Strengthening prevention and risk management.
- Supporting effective and resilient public services.
- Reducing unnecessary operational demand.

Delivering Against Strategic Objective: This priority supports delivery of the following SFRS Strategic Objectives:

- *Improving Performance*
- *Safe and Effective Response*
- *Safer Communities through Prevention*
- *Innovation and Investment*

5. Organisational preparedness and emerging risks

Background:

The risk profile across East Lothian continues to evolve due to climate change, population growth, new development, emerging technologies, changing patterns of operational demand and increasing expectations of public services. SFRS must ensure personnel remain prepared, equipped and informed to respond safely and effectively.

Emerging risks including lithium-ion batteries, wildfire, flooding, severe weather, large-scale community events and changing built environments require effective operational intelligence, training, learning and partnership planning. Organisational preparedness is therefore central to public safety and firefighter safety.

This priority focuses on maintaining resilience, supporting staff competence and wellbeing, improving operational risk information and ensuring that local learning informs continuous improvement.

We will achieve it by:

- Maintaining operational preparedness through training, exercising and operational assurance.
- Developing operational risk information and tactical plans for known and emerging risks.
- Enhancing firefighter awareness of lithium-ion batteries, wildfire, flooding and new development risks.
- Supporting national and local resilience arrangements.
- Contributing to multi-agency emergency planning and exercising.
- Using incident trends, operational debriefs and thematic reviews to inform learning and improvement.

Performance Indicators:

Performance improvement for this priority will be monitored through the SFRS Performance Management Framework and local scrutiny arrangements. Relevant PMF measures provide clarity on how progress will be quantified, including:

- Operational preparedness indicators, including completion of training, exercising and competence maintenance.
- Use of operational assurance, operational intelligence and debrief learning to support improvement.
- Local monitoring of wildfire, flooding, lithium-ion battery, severe weather and emerging risk demand.
- Reduction in relevant incident harm where preparedness, prevention or partnership interventions can influence outcomes.
- Evidence of staff wellbeing, leadership development and continuous improvement activity supporting service resilience.

Local Prevention Activity:

Community Safety Engagement:

SFRS will support this priority through awareness and resilience activity including:

- Community safety messaging relating to emerging risks.
- Local resilience and preparedness initiatives.
- Participation in partnership resilience events and engagement activity.
- Climate resilience and community preparedness messaging.

Protection:

SFRS will support this priority through protection and risk reduction activity including:

- Supporting businesses and responsible persons in understanding emerging risks.
- Fire safety engagement relating to lithium-ion batteries, new technologies and changing premises risk.
- Operational risk reduction through collaborative planning and thematic review activity.

Preparedness:

SFRS will support this priority through operational readiness and organisational resilience including:

- Maintaining firefighter competence through regular training and exercising.
- Developing operational risk information and tactical plans.
- Supporting multi-agency exercising and resilience planning.
- Monitoring national trends, operational learning and emerging risks.
- Supporting staff wellbeing, leadership development and continuous improvement.

Expected Outcomes:

This priority supports the East Lothian Local Outcome Improvement Plan themes of Keeping Safe, Living Well and Money Matters and contributes to wider partnership outcomes by:

- Improving resilience to climate-related incidents and severe weather.
- Supporting safe and resilient communities.
- Strengthening partnership preparedness and emergency planning.
- Supporting workforce wellbeing and resilience.
- Improving public confidence in emergency response.

Delivering Against Strategic Objective: This priority supports delivery of the following SFRS Strategic Objectives:

- *Safe and Effective Response*
- *Innovation and Investment*
- *Improving Performance*
- *Investing in our People*

Review

To ensure this Local Fire and Rescue Plan remains flexible to emerging local or national priorities, a review may be carried out at any time and will be reviewed at least once every three years.

A review may also be carried out if Scottish Ministers direct it or if a new Strategic Plan is approved. Following a review, the Local Senior Officer may revise the Plan.

Contact Us

We are fully committed to continually improving the service we provide to our communities and recognise that to achieve this goal we must listen and respond to the views of the public and our partners.

We use all feedback we receive to monitor our performance and incorporate this information into our planning and governance processes in order to continually improve our service.

If you have something you would like to share with us or require additional information, you can get in touch in a number of ways:

Write to: Scottish Fire and Rescue Service, East Lothian, Midlothian and The Scottish Borders,
Dalkeith Fire Station, Abbey Road, Dalkeith, EH22 3AD

Phone: 0303 001 6580

Visit our website: www.firescotland.gov.uk

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